

## Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 093128  
ORIGIN EB-08

INFO OCT-01 EA-10 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-10 NSAE-00 FAA-00 L-03 SSO-00  
INRE-00 SS-15 NSCE-00 /049 R

DRAFTED BY EB/OA/AN:TJROESCH:JG  
APPROVED BY EB/TRA:JRATWOOD  
EA/J:DBROWN  
CAB:HORNEMAN  
EB/OA:MHSTYLES  
DOT:WKUTZKE

-----089558 112348Z /65

O 112300Z APR 78  
FM SECSTATE WASHDC  
TO AMEMBASSY TOKYO IMMEDIATE

LIMITED OFFICIAL USE STATE 093128

E.O. 11652: N/A

TAGS: EAIR, JA

SUBJECT: CIVAIR: US VIEWS TO BE PRESENTED TO GOJ

REF: STATE 81240

1. AS NOTED IN REFTTEL, PARA 5D, JAPANESE WERE INFORMED  
THAT USG WOULD SHORTLY PRESENT PAPER SETTING FORTH US VIEWS  
ON CIVIL AVIATION ISSUES. AFTER REVIEWING DRAFT WITH  
ASST. SECTY KATZ, EMBASSY SHOULD PRESENT FOLLOWING AIDE  
MEMOIRE TO GOJ:

2. BEGIN TEXT: THE UNITED STATES GOVERNMENT REGRETS  
THAT IT WAS NOT POSSIBLE TO REACH AGREEMENT DURING THE  
RECENT CIVIL AVIATION NEGOTIATIONS IN WASHINGTON. HOWEVER,  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 093128

THE US GOVERNMENT REMAINS PREPARED TO CONSIDER ADDITIONAL  
ROUTE RIGHTS FOR JAPAN IN THE CONTEXT OF A PACKAGE WHICH  
INCLUDES THE ACCEPTANCE OF LOW AIR FARES, A VIABLE  
CHARTER AIR SERVICES AGREEMENT, A FAIR AND EQUITABLE SHARE  
FOR US AIRLINES OF FUTURE EXPANSION AT JAPANESE AIRPORTS,  
AND CONTINUATION OF EXISTING RIGHTS IN THE CIVIL AIR TRANS-  
PORT AGREEMENT.

(PARA) IN REGARD TO THE RESUMPTION OF NEGOTIATIONS IN THE FALL, BECAUSE IT CANNOT BE ANTICIPATED WHAT THE SITUATION WILL BE AT THAT TIME, THE OFFERS MADE BY THE US GOVERNMENT IN THE LAST ROUND WILL NOT NECESSARILY CARRY OVER TO THE NEXT. THE ISSUES IN THE NEGOTIATIONS THIS FALL WILL BE INFLUENCED BY A NUMBER OF FACTORS, INCLUDING THE SITUATION AT NARITA AND THE EVOLUTION OF OUR CIVIL AVIATION RELATIONSHIP THROUGH THE SUMMER, SUCH AS THE RESOLUTION OF THE PENDING AIR FARE APPLICATIONS, THE TREATMENT OF CHARTER REQUESTS BY US AIRLINES, THE ABILITY OF THE UNITED STATES TO EXERCISE ITS RIGHTS UNDER THE EXISTING AGREEMENT, AND THE ALLOCATION OF INCREASED SLOTS AT JAPANESE AIRPORTS AS THEY BECOME AVAILABLE.

(PARA) AT THE CLOSE OF THE LATEST TALKS, BOTH DELEGATIONS EXPRESSED THE HOPE THAT US-JAPAN CIVIL AVIATION RELATIONS WOULD BE HARMONIOUS AND PEACEFUL UNTIL THE NEXT ROUND OF NEGOTIATIONS IN THE FALL. IN THIS CONNECTION, THE UNITED STATES WISHES TO MAKE THE FOLLOWING POINTS:

A. THE AGREED MINUTE OF 1959 IS STILL VALID AND THE USG EXPECTS THAT THE GOJ WILL COMPLY WITH ITS PROVISIONS. INSOFAR AS THERE MAY BE PHYSICAL RESTRAINTS AT CERTAIN JAPANESE AIRPORTS, THE USG ANTICIPATES THAT US AIRLINES WILL RECEIVE A FAIR AND EQUITABLE SHARE OF AIRPORT SLOTS. LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 093128

IN PARTICULAR, IT ASSUMES THAT NORTHWEST AIRLINES WILL BE ABLE TO IMPLEMENT ITS NEW SCHEDULE EFFECTIVE JUNE 8, INVOLVING AN INCREASE OF THREE (3) ROUNDTRIP FLIGHTS WEEKLY BETWEEN CHICAGO AND TOKYO.

B. THE CURRENT PRACTICES UNDER WHICH REQUESTS OF US SUPPLEMENTAL AIRLINES FOR CHARTER FLIGHTS ARE HANDLED ARE UNSATISFACTORY AND HAVE RESULTED IN CURTAILMENT OF CHARTER PROGRAMS. THE US URGES THAT JAPAN INCREASE THE AVAILABILITY OF SLOTS AT JAPANESE AIRPORTS FOR US SUPPLEMENTAL AIRLINES AND APPROVE THEIR CHARTER PROGRAMS SUFFICIENTLY IN ADVANCE TO PERMIT PLANNING.

C. THE USG URGES THAT THE TARIFF APPLICATIONS BY PAN AMERICAN AND NORTHWEST AIRLINES BE APPROVED.

D. THE ALLEGED ABUSES OF FIFTH FREEDOM TRAFFIC RIGHTS BY US AIRLINES IS A MATTER THAT SHOULD BE CONSIDERED DURING THE NEGOTIATIONS TO REVISE THE EXISTING AGREEMENT. MEANWHILE, THE USG TRUSTS THAT THE GOJ WILL NOT TAKE ARBITRARY ACTION RESTRICTING EXISTING US TRAFFIC RIGHTS.

E. THE JAPANESE AUTHORITIES SHOULD FAVORABLY CONSIDER APPLICATIONS FOR FAIR AND EQUITABLE ARRANGEMENTS FOR IMPORT CARGO HANDLING BY US AIRLINES AT NARITA, AFFORDING US AIRLINES THE OPPORTUNITY TO CONDUCT THEIR BUSINESS IN JAPAN ON TERMS AND CONDITIONS EQUAL TO THOSE OFFERED TO JAPANESE AIRLINES.

F. PROGRESS IN THE ADJUSTMENT OF THE USER AND FUEL DELIVERY CHARGES AT NARITA IS NOTED AND THE JAPANESE AUTHORITIES ARE URGED TO RESPOND FAVORABLY TO THE SUGGESTIONS MADE BY THE UNITED STATES DURING THE US-JAPAN USER CHARGE TALKS IN TOKYO IN FEBRUARY. SPECIFICALLY, WE WOULD BE INTERESTED IN A 2 OR 3 YEAR SOLUTION ON REASONABLE USER AND FUEL CHARGES.  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 093128

G. MULTIPLE DESIGNATION OF AIRLINES IS A RIGHT PROVIDED UNDER THE AIR TRANSPORT AGREEMENT AND IS NOT ABRIDGED BY THE EXISTING PHYSICAL PROBLEMS AT JAPANESE AIRPORTS.  
END TEXT.

VANCE

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 STATE 093128  
ORIGIN EB-08

INFO OCT-01 ISO-00 /009 R

66011  
DRAFTED BY:EB/OA/AN:TJROESCH  
APPROVED BY:EB/OA/AN:RABROWN  
-----049549 251802Z /47

R 250648Z APR 78  
FM SECSTATE WASHDC  
TO AMEMBASSY SEOUL

LIMITED OFFICIAL USE STATE 093128

FOLLOWING REPEAT STATE 93128 ACTION TOKYO DATED APRIL 11, 1978.

QUOTE: LIMITED OFFICIAL USE STATE 093128

E.O. 11652: N/A

TAGS: EAIR, JA

SUBJECT: CIVAIR: US VIEWS TO BE PRESENTED TO GOJ

REF: STATE 81240

1. AS NOTED IN REFTTEL, PARA 5D, JAPANESE WERE INFORMED THAT USG WOULD SHORTLY PRESENT PAPER SETTING FORTH US VIEWS ON CIVIL AVIATION ISSUES. AFTER REVIEWING DRAFT WITH ASST. SECTY KATZ, EMBASSY SHOULD PRESENT FOLLOWING AIDE MEMOIRE TO GOJ:

2. BEGIN TEXT: THE UNITED STATES GOVERNMENT REGRETS THAT IT WAS NOT POSSIBLE TO REACH AGREEMENT DURING THE RECENT CIVIL AVIATION NEGOTIATIONS IN WASHINGTON. HOWEVER, THE US GOVERNMENT REMAINS PREPARED TO CONSIDER ADDITIONAL LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 093128

ROUTE RIGHTS FOR JAPAN IN THE CONTEXT OF A PACKAGE WHICH INCLUDES THE ACCEPTANCE OF LOW AIR FARES, A VIABLE CHARTER AIR SERVICES AGREEMENT, A FAIR AND EQUITABLE SHARE FOR US AIRLINES OF FUTURE EXPANSION AT JAPANESE AIRPORTS, AND CONTINUATION OF EXISTING RIGHTS IN THE CIVIL AIR TRANSPORT AGREEMENT.

(PARA) IN REGARD TO THE RESUMPTION OF NEGOTIATIONS IN THE FALL, BECAUSE IT CANNOT BE ANTICIPATED WHAT THE SITUATION WILL BE AT THAT TIME, THE OFFERS MADE BY THE US GOVERNMENT IN THE LAST ROUND WILL NOT NECESSARILY CARRY OVER TO THE NEXT. THE ISSUES IN THE NEGOTIATIONS THIS FALL WILL BE INFLUENCED BY A NUMBER OF FACTORS, INCLUDING THE SITUATION AT NARITA AND THE EVOLUTION OF OUR CIVIL AVIATION RELATIONSHIP THROUGH THE SUMMER, SUCH AS THE RESOLUTION OF THE PENDING AIR FARE APPLICATIONS, THE TREATMENT OF CHARTER REQUESTS BY US AIRLINES, THE ABILITY OF THE UNITED STATES TO EXERCISE ITS RIGHTS UNDER THE EXISTING AGREEMENT, AND THE ALLOCATION OF INCREASED SLOTS AT JAPANESE AIRPORTS AS THEY BECOME AVAILABLE.

(PARA) AT THE CLOSE OF THE LATEST TALKS, BOTH DELEGATIONS EXPRESSED THE HOPE THAT US-JAPAN CIVIL AVIATION RELATIONS WOULD BE HARMONIOUS AND PEACEFUL UNTIL THE NEXT ROUND OF NEGOTIATIONS IN THE FALL. IN THIS CONNECTION, THE UNITED STATES WISHES TO MAKE THE FOLLOWING POINTS:

A. THE AGREED MINUTE OF 1959 IS STILL VALID AND THE USG EXPECTS THAT THE GOJ WILL COMPLY WITH ITS PROVISIONS. INSOFAR AS THERE MAY BE PHYSICAL RESTRAINTS AT CERTAIN JAPANESE AIRPORTS, THE USG ANTICIPATES THAT US AIRLINES WILL RECEIVE A FAIR AND EQUITABLE SHARE OF AIRPORT SLOTS. IN PARTICULAR, IT ASSUMES THAT NORTHWEST AIRLINES WILL LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 093128

BE ABLE TO IMPLEMENT ITS NEW SCHEDULE EFFECTIVE JUNE 8, INVOLVING AN INCREASE OF THREE (3) ROUNDTrip FLIGHTS WEEKLY BETWEEN CHICAGO AND TOKYO.

B. THE CURRENT PRACTICES UNDER WHICH REQUESTS OF US SUPPLEMENTAL AIRLINES FOR CHARTER FLIGHTS ARE HANDLED ARE UNSATISFACTORY AND HAVE RESULTED IN CURTAILMENT OF CHARTER PROGRAMS. THE US URGES THAT JAPAN INCREASE THE AVAILABILITY OF SLOTS AT JAPANESE AIRPORTS FOR US SUPPLEMENTAL AIRLINES AND APPROVE THEIR CHARTER PROGRAMS SUFFICIENTLY IN ADVANCE TO PERMIT PLANNING.

C. THE USG URGES THAT THE TARIFF APPLICATIONS BY PAN AMERICAN AND NORTHWEST AIRLINES BE APPROVED.

D. THE ALLEGED ABUSES OF FIFTH FREEDOM TRAFFIC RIGHTS BY US AIRLINES IS A MATTER THAT SHOULD BE CONSIDERED DURING THE NEGOTIATIONS TO REVISE THE EXISTING AGREEMENT. MEANWHILE, THE USG TRUSTS THAT THE GOJ WILL NOT TAKE ARBITRARY ACTION RESTRICTING EXISTING US TRAFFIC RIGHTS.

E. THE JAPANESE AUTHORITIES SHOULD FAVORABLY CONSIDER APPLICATIONS FOR FAIR AND EQUITABLE ARRANGEMENTS FOR IMPORT CARGO HANDLING BY US AIRLINES AT NARITA, AFFORDING US AIRLINES THE OPPORTUNITY TO CONDUCT THEIR BUSINESS IN JAPAN ON TERMS AND CONDITIONS EQUAL TO THOSE OFFERED TO JAPANESE AIRLINES.

F. PROGRESS IN THE ADJUSTMENT OF THE USER AND FUEL DELIVERY CHARGES AT NARITA IS NOTED AND THE JAPANESE AUTHORITIES ARE URGED TO RESPOND FAVORABLY TO THE SUGGESTIONS MADE BY THE UNITED STATES DURING THE US-JAPAN USER CHARGE TALKS IN TOKYO IN FEBRUARY. SPECIFICALLY, WE WOULD BE INTERESTED IN A 2 OR 3 YEAR SOLUTION ON REASONABLE USER AND FUEL CHARGES.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 093128

G. MULTIPLE DESIGNATION OF AIRLINES IS A RIGHT PROVIDED  
UNDER THE AIR TRANSPORT AGREEMENT AND IS NOT ABRIDGED BY  
THE EXISTING PHYSICAL PROBLEMS AT JAPANESE AIRPORTS.  
END TEXT.

VANCE UNQUOTE VANCE

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** PAPERS, CIVIL AVIATION, NEGOTIATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 11 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE093128  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** TJROESCH:JG  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780156-0508  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780468/aaaacgcy.tel  
**Line Count:** 285  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 7e9461b2-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 STATE 81240  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 05 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** N/A  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3001758  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CIVAIR: US VIEWS TO BE PRESENTED TO GOJ  
**TAGS:** EAIR, JA, US  
**To:** TOKYO  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/7e9461b2-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014